



Big Science Policy

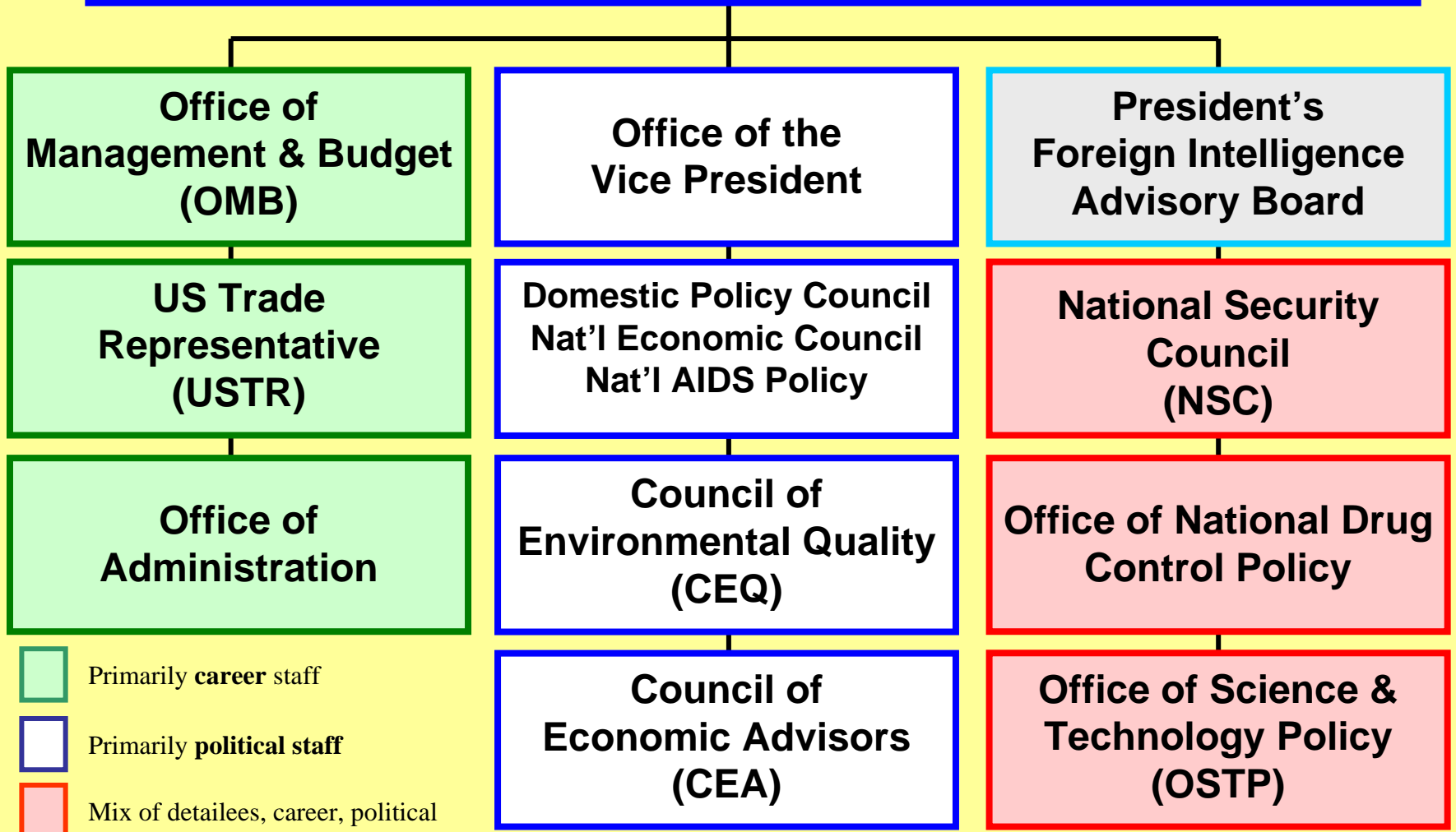
Patrick Looney

**Assistant Director, Physical Science and Engineering
Office of Science & Technology Policy
Executive Office of the President**

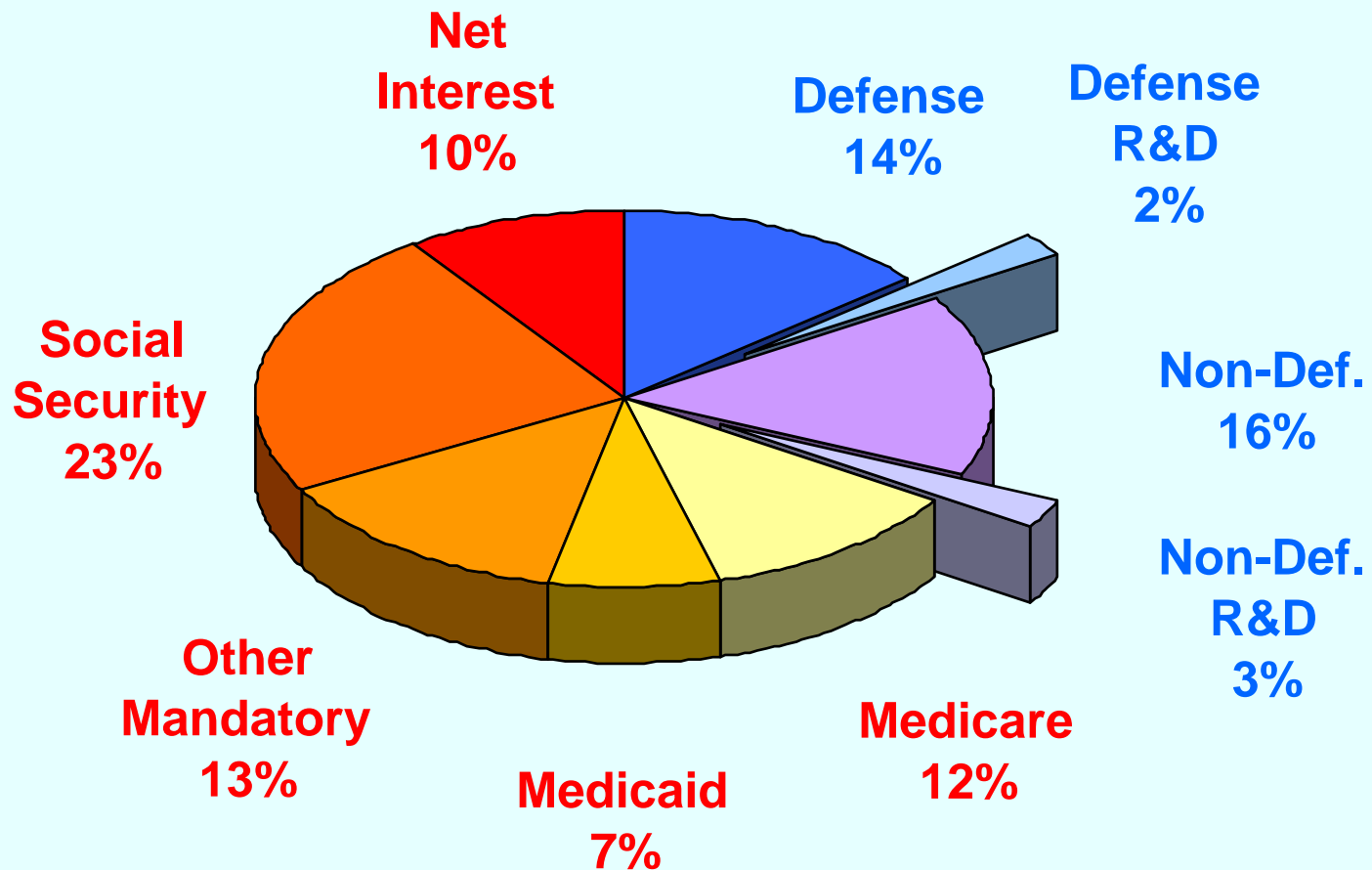
Executive Office of the President (EXOP)

White House Office

(Homeland Security Council, Office of Faith-Based Initiatives, Freedom Corps)



FY 2005 Proposed Budget (\$2.4 Trillion OL)

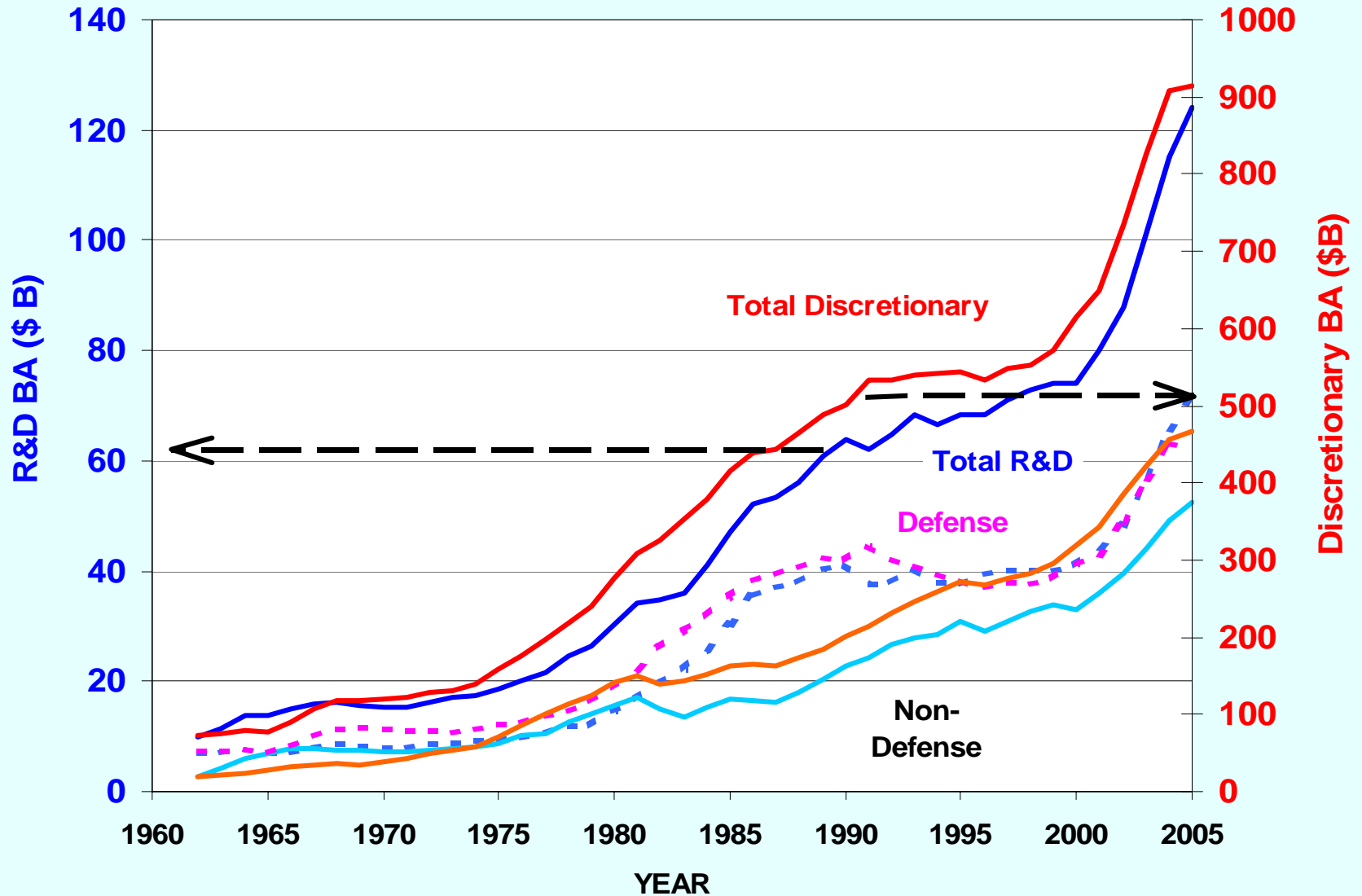


Mandatory Spending

Discretionary Spending

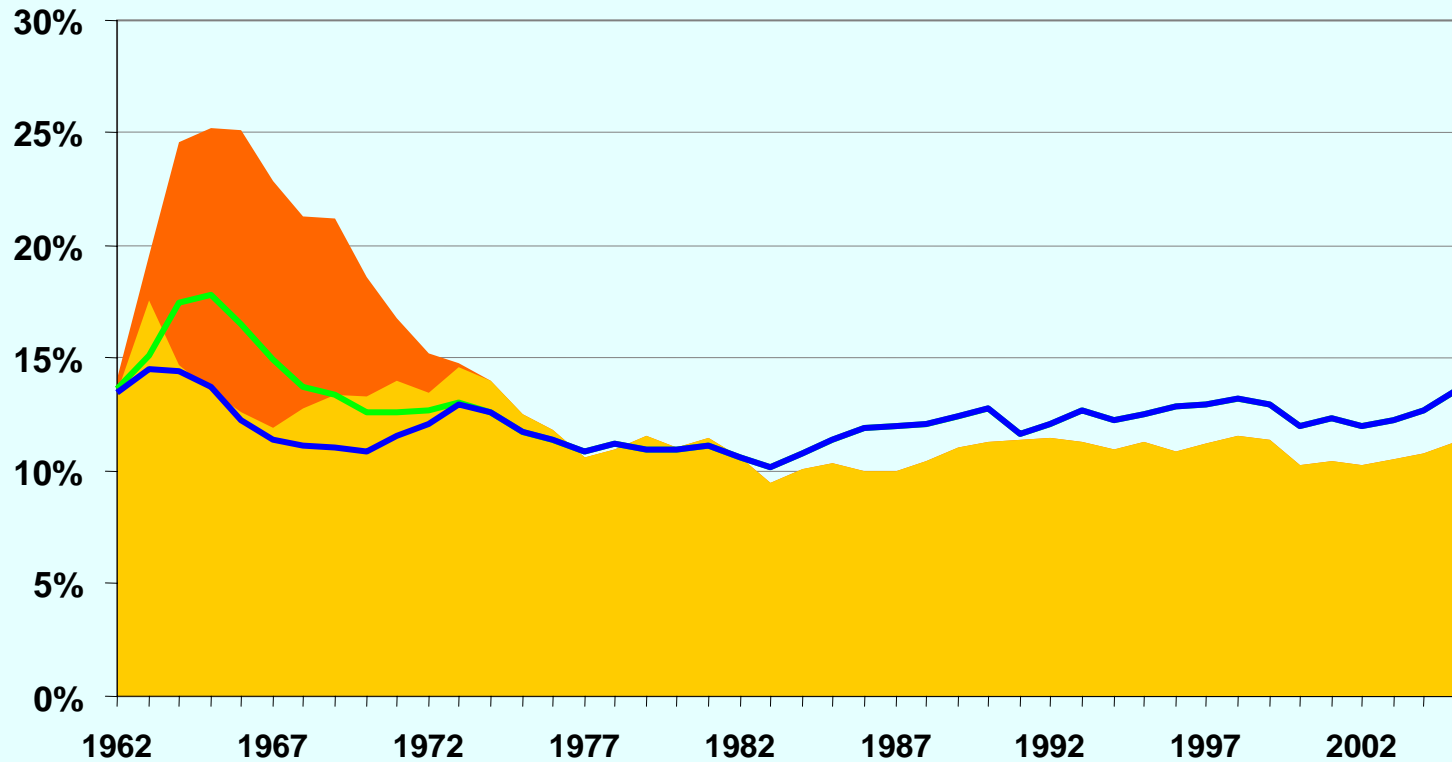
R&D = 14% of discretionary spending

Historical Discretionary and R&D Spending



R&D as a Share of Discretionary Spending

It's approximately constant over the last 30 years!

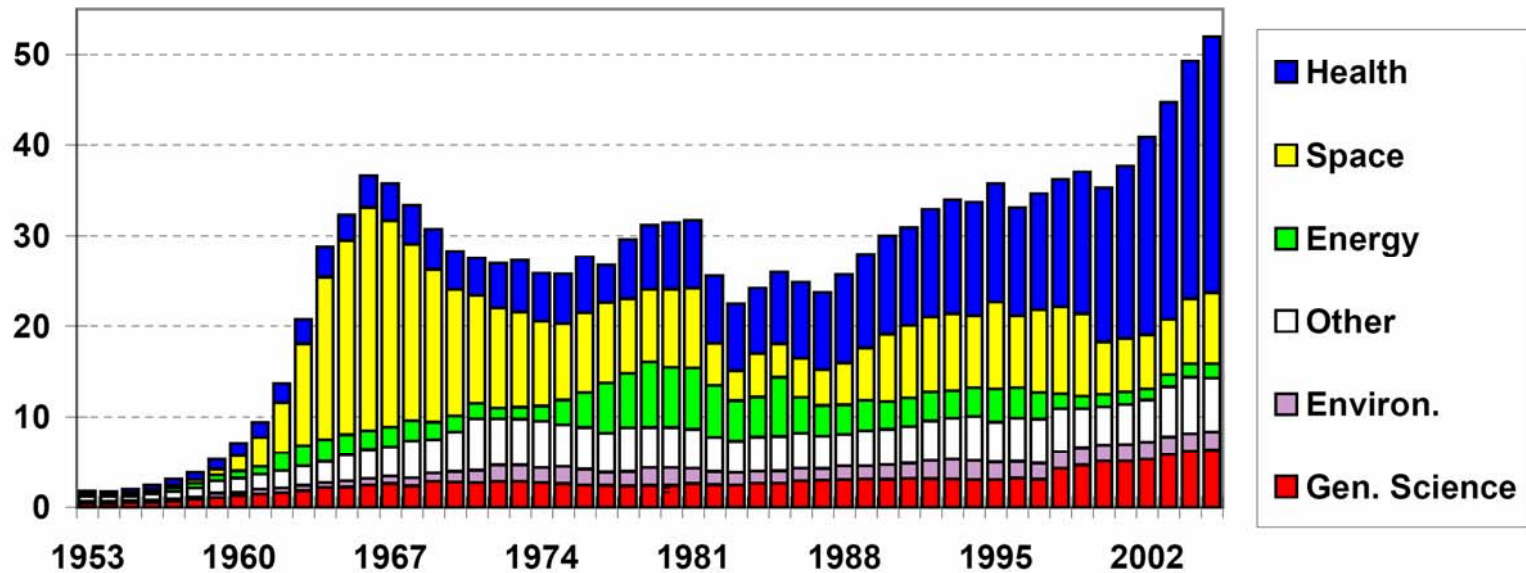


■ R&D/ Discretionary, Civilian
■ R&D/ Discretionary, Total

■ Civilian R&D share, excluding Apollo
■ Total R&D share, excluding Apollo

Trends in Nondefense R&D by Function, FY 1953-2005

outlays for the conduct of R&D, billions of constant FY 2004 dollars



Source: AAAS, based on OMB Historical Tables in *Budget of the United States Government FY 2005*. Constant dollar conversions based on GDP deflators.

FY 2005 is the President's request.

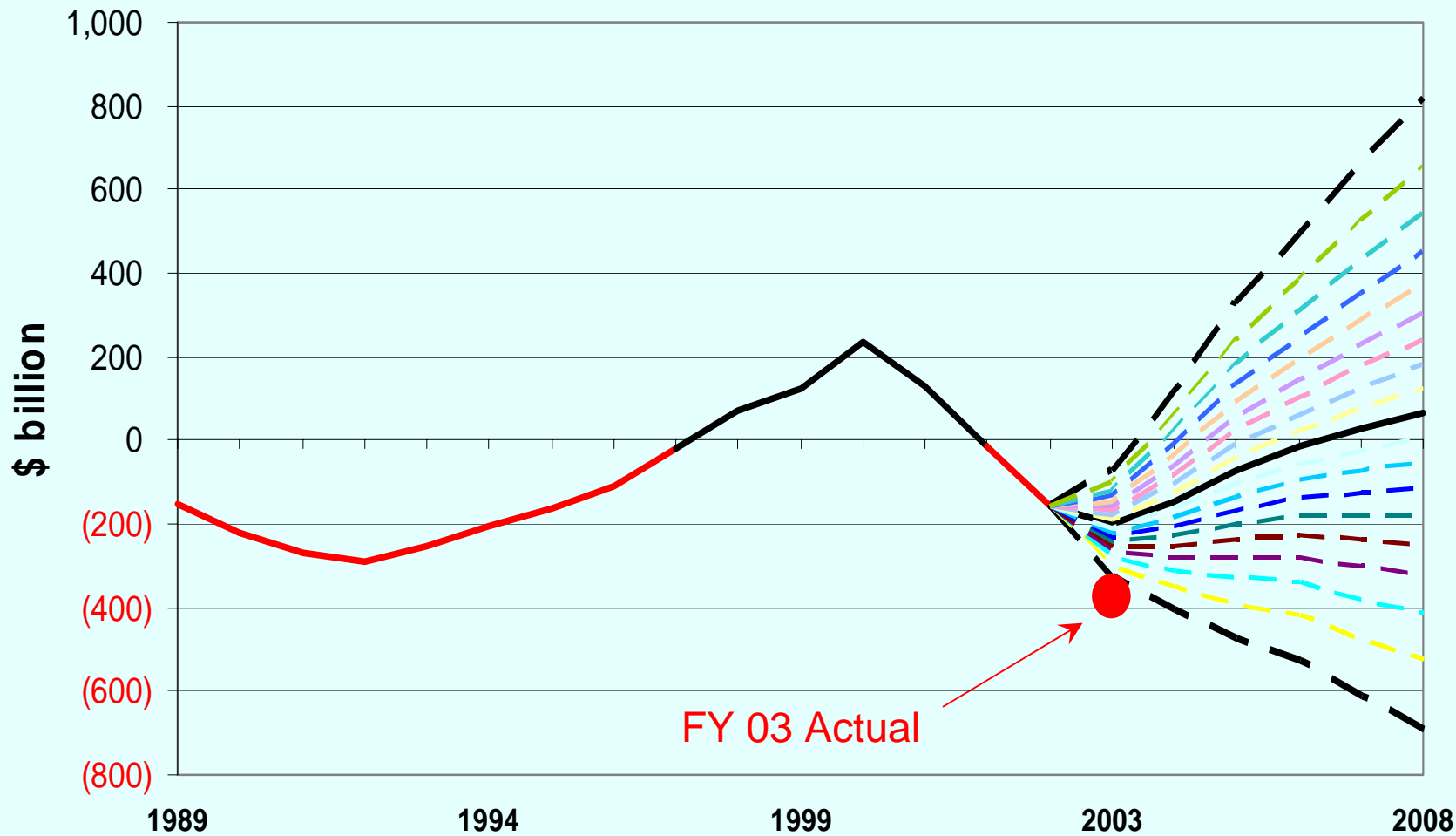
Note: Some Energy programs shifted to General Science beginning in FY 1998.

FEB. '04 © 2004 AAAS

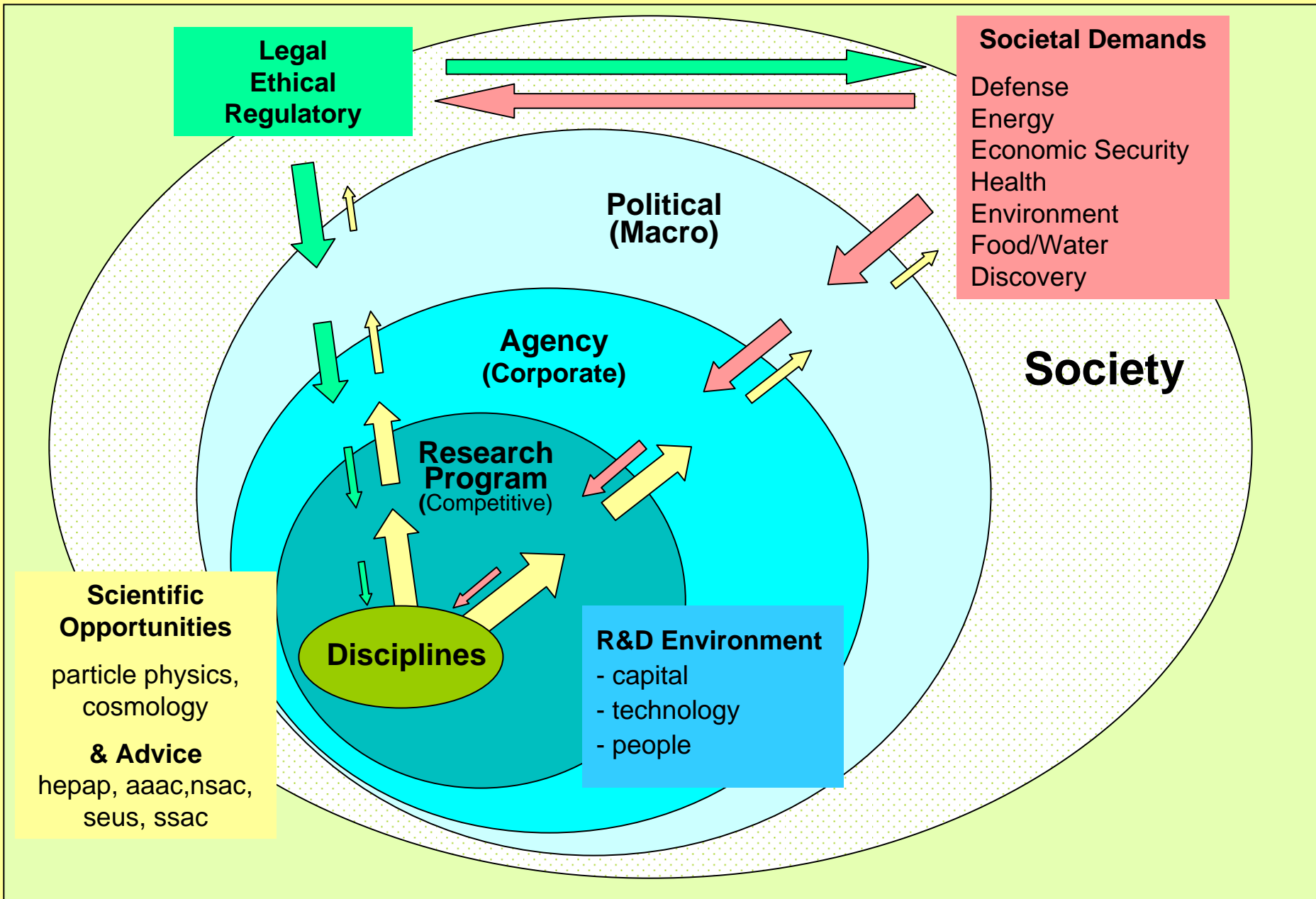


CBO Baseline Surplus Forecast, January 2003

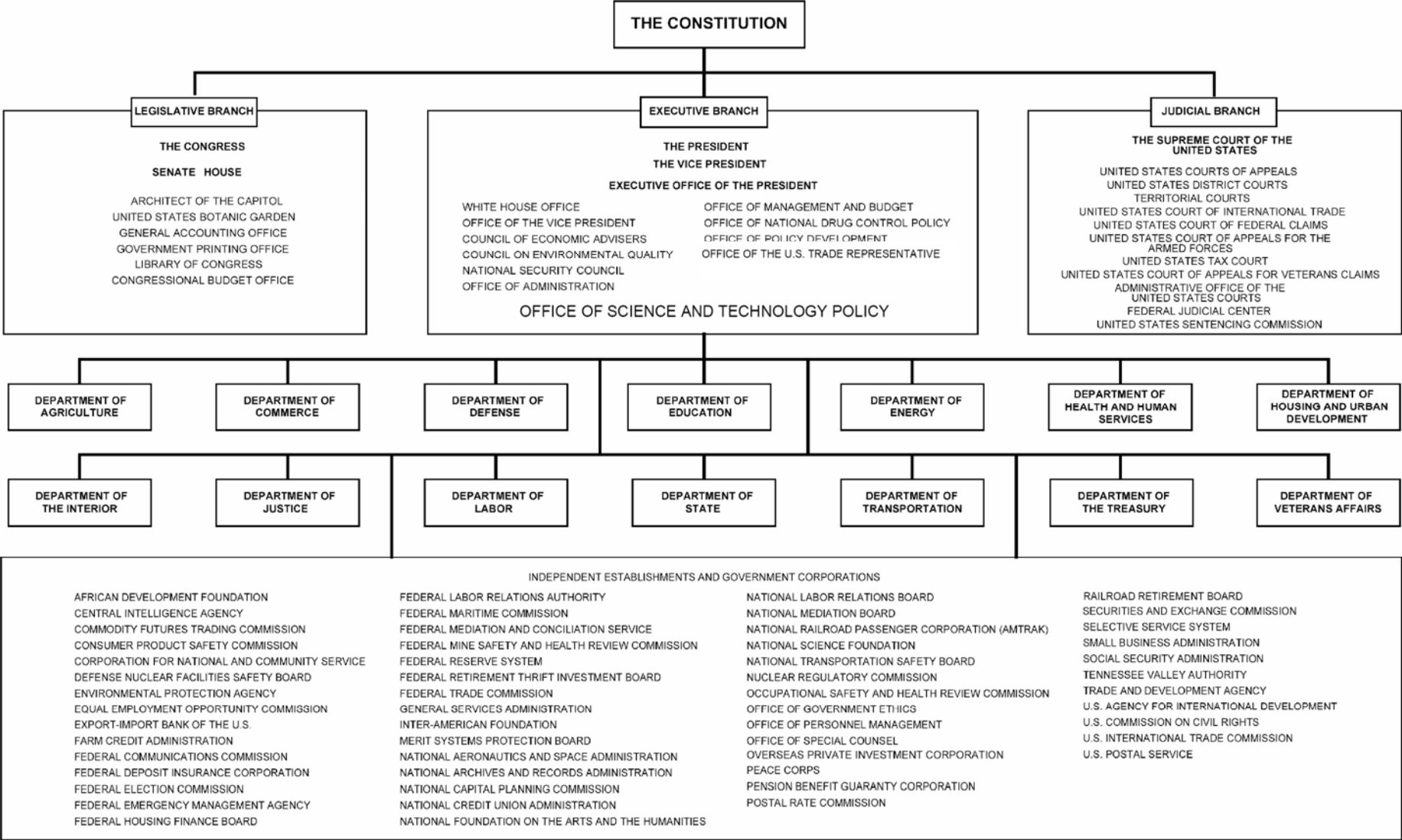
Great uncertainty looking forward



“Business Environment” for Government R&D

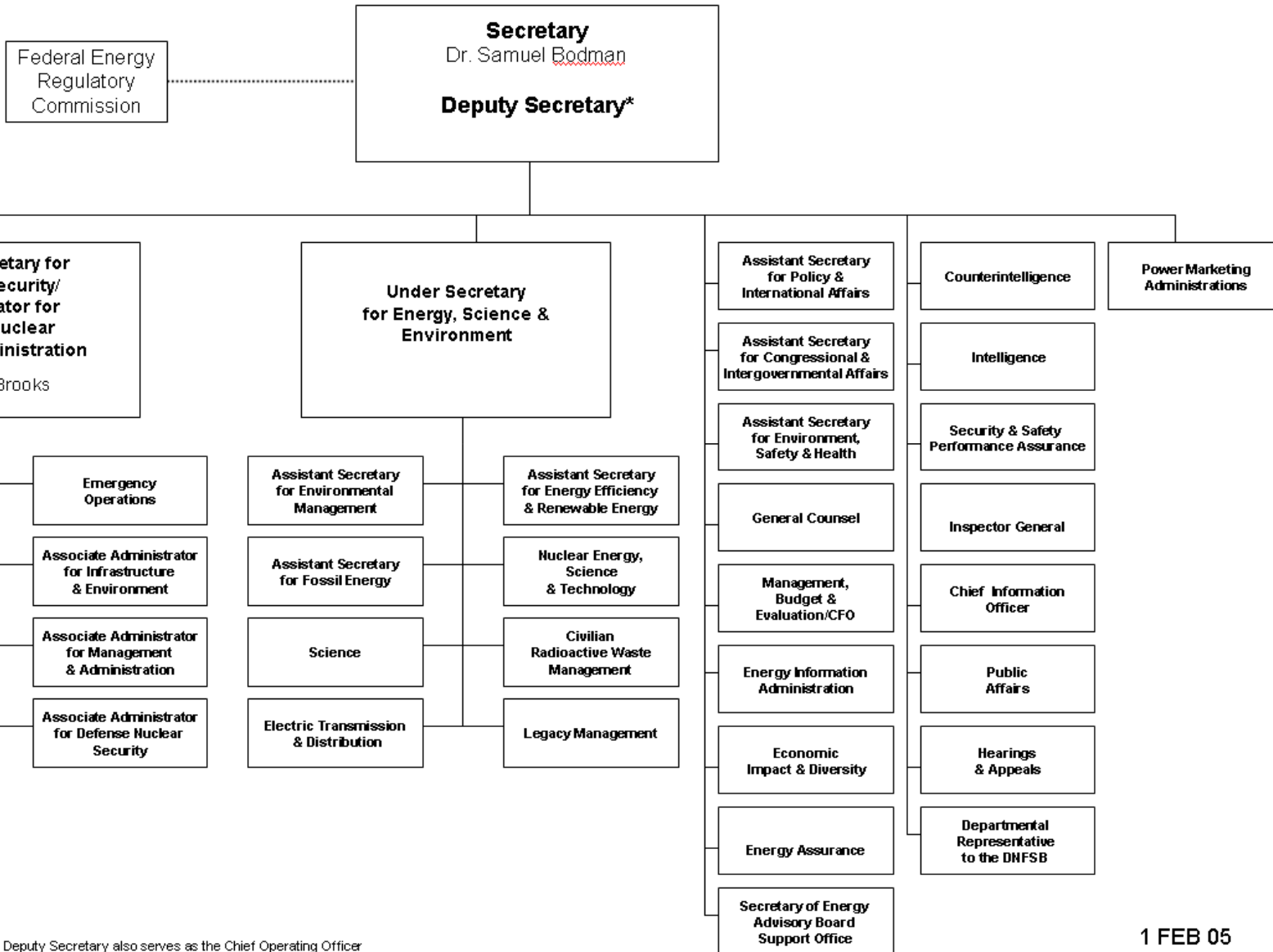


THE GOVERNMENT OF THE UNITED STATES





DEPARTMENT OF ENERGY



* The Deputy Secretary also serves as the Chief Operating Officer

Government/Business Environment

- **Political Level (President, Congress)**

- How does the science benefit society? (jobs, economy, defense,...)
- How does this address/define administration priorities?
- How does this alleviate/placate constituent concerns? (budget growth?)
- How has the program been managing and performing?
- What have we gotten for our investment to date?

- **Agency Head/ Department Secretary Level**

- How does the science address administration priorities?
- How does the science further the mission of the agency?
- How does the science impact or strengthen other programs or related activities across the Government?
- Who is your competition?

- **Competitive Environment (Program Level)**

- How does the investment advance the program's objectives?
- What is the scientific return on the investment? (bang for buck)
- Who is your competition?

- **Internal Environment (Particle Physics)**

- **International**

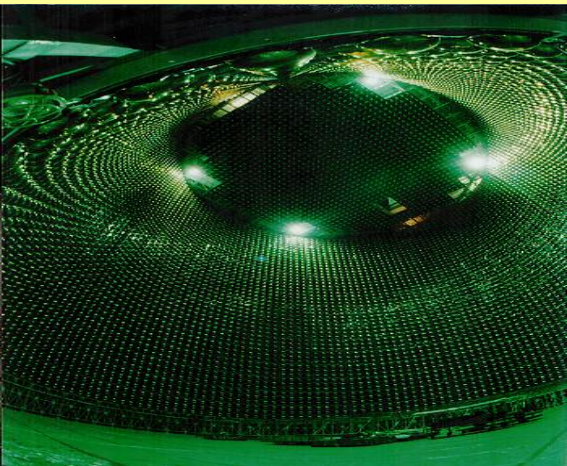
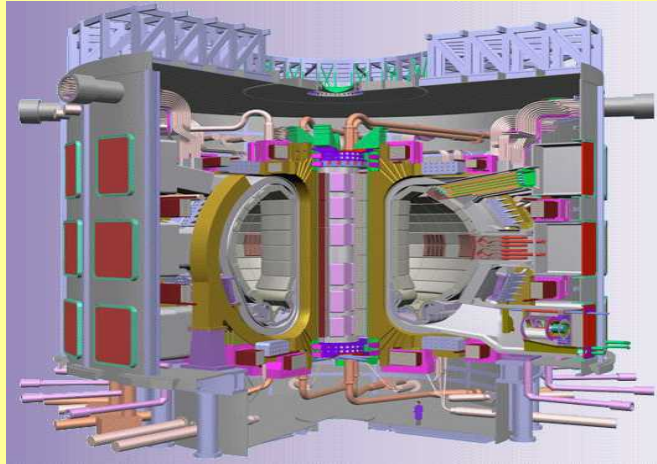
- What is the international context?
- Is there an international vision/consensus?

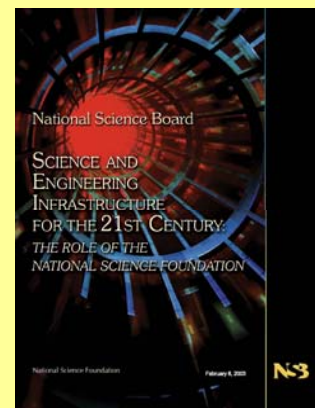
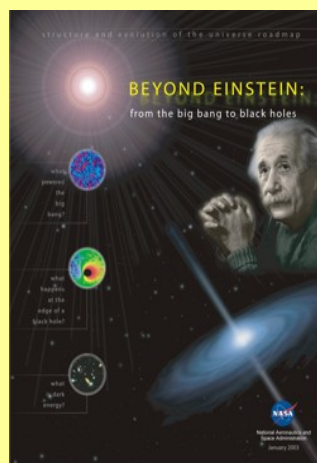
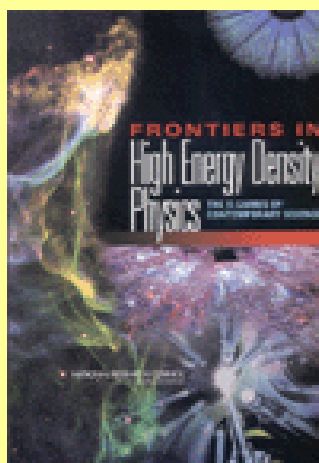
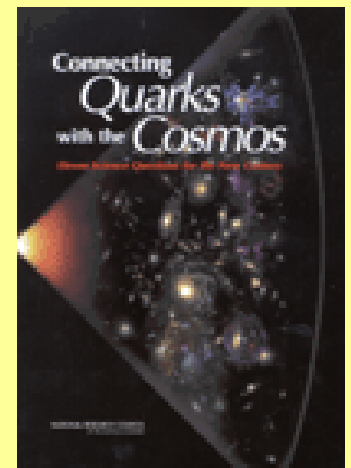
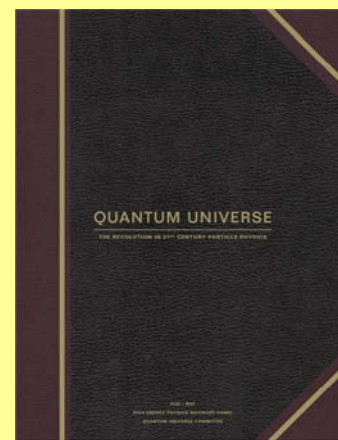
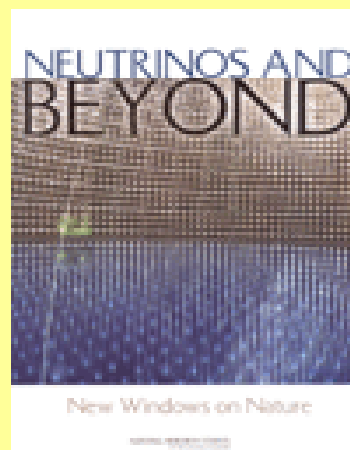
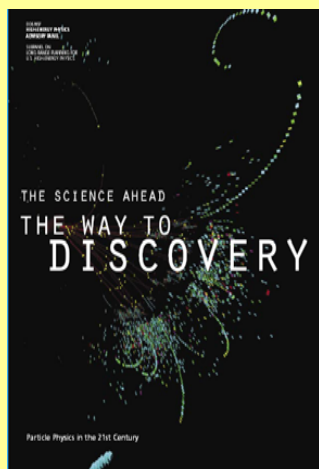
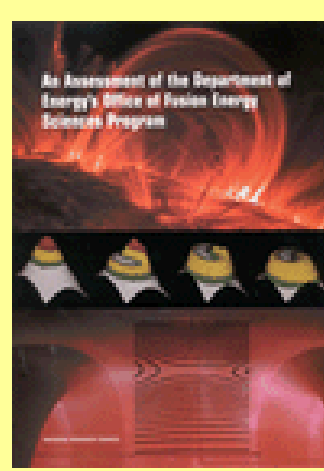
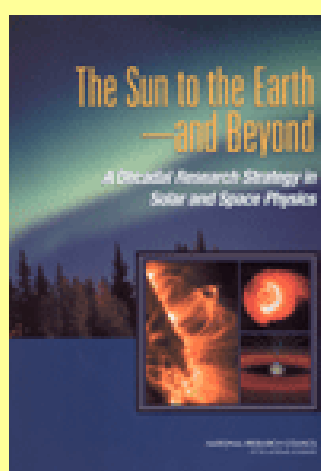
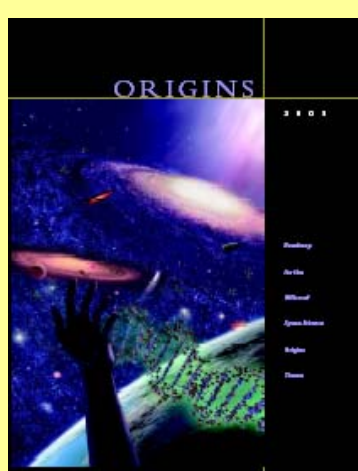
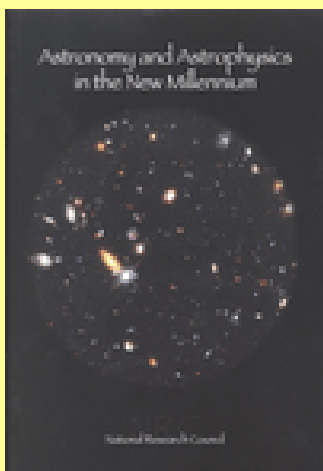
- **National**

- What is the status of the field?
- Where are we in the life cycle of the tools?

Significant Trends & Outlook (3 – 10 years)

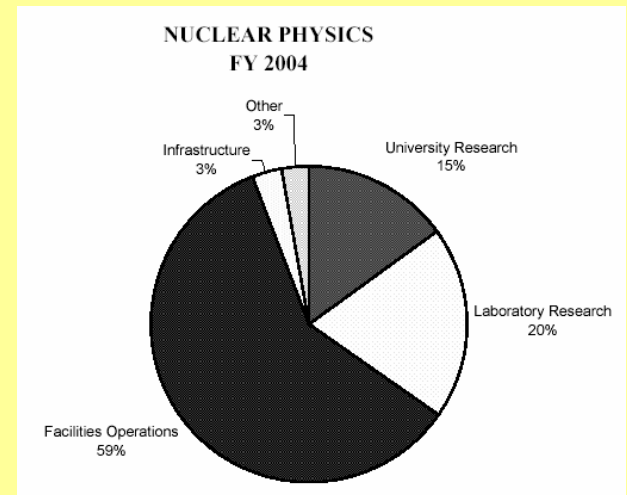
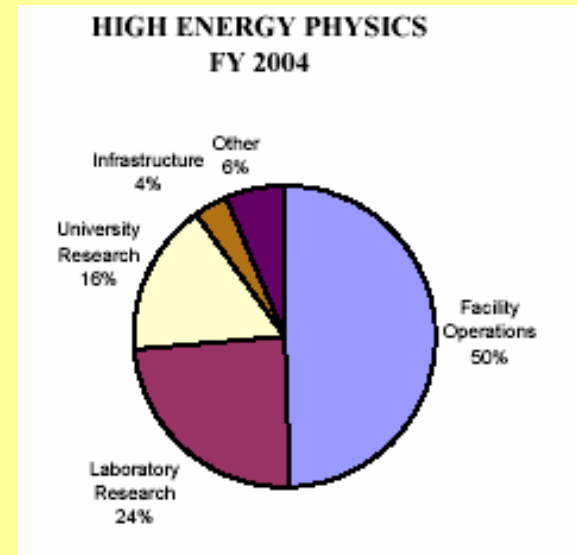
- **Significant Pressure on the discretionary budget (R&D will feel same).**
 - R&D captures 11% – 14% of the discretionary budget annually (up, down, flat).
- **Appropriate emphasis on science for the public good will continue, grow.**
 - The large-scale mix of investments will continue to change in response to societal issues/concerns. (60's Space, 70's Energy, 80's Defense, 90's Health, 00's Homeland, Energy?)
- **Emphasis on R&D investments that lead to innovation, job creation, and economic strength. This emphasis will continue, grow.**
- **Emphasis on Performance and Management of R&D Programs.**
 - Greater emphasis by the administration/congress on understanding what we are getting for our investment & maximizing return on large existing investment base.
 - There will be a greater emphasis on project risk management, longer lead time for larger project approval, more R&D upfront.
- **There will be a increasing scrutiny of the national labs: their role, purpose, and management.**





A Brief History of Large Scale Science

- LSS traditionally the realm of High Energy Physics, Nuclear Physics, Astronomy and Space Science.
- Many of these activities born in a cold war era.
- Traditional fields have matured; motivations have changed.
- Balance of operations, research, new and existing facilities a chronic issue but serious issues loom for paths forward.
- Success from HEP and NP accelerators and reactors; development of the highly successful materials characterization facilities. Not as mature - but similar stewardship issues exist.
- Computer, Microelectronics, IT & Networking advances in the 80's and 90's enabling new LSS Projects.



Trends for Facilities

- More new facilities recommended than can be funded under the most optimistic budget scenarios (by factors of 2-4).
 - Do we really need them all?
 - Which are the most important for goals of the R&D enterprise?
 - Non-traditional fields now looking for large facility investments. (competition for scarce resources)
- Chronic tension between new/existing facilities, program research budgets continues. Sustainability.
 - Will this force a debate on future of facilities and labs that house them?
 - There is a large installed base of facilities.
 - Do we need them all? Could we use the money more productively?
 - There is a need to find graceful end of life pathways for aging facilities.
- In tight budget era, only the most deserving facilities will be fundable.
 - Scientific impact (breadth and depth), nature of discovery.
 - National Imperative: not regional, not stewardship.
 - Sustainability of the DOE Laboratory System

Large Projects in Discovery-Oriented Physical Sciences

Rules of Thumb

How big is it?

< \$100M interagency coordination probably not a requirement
international participation probably not a requirement

mild political interest

\$100M - \$1B interagency coordination highly likely
international participation probably needed

moderate political interest

> \$1B assume global planning & realization required

definite high-level political interest

Large Scale Science Projects: Two Major Classes

1.) National Security or Economic Impact

- US tends to plan its facilities to meet its own goals
 - Conception, Design, Construction.
 - Int'l participation welcome, collaborative mode, but not needed.

2.) Discovery-Oriented Research

- Look to forge international consensus
- Insistence on widest possible sharing of costs
- Work with international partners in conception, design, construction...

ILC Comments

- **Not an easy path forward. BE REALISTIC ABOUT YOUR ENVIRONMENT.**
- **This is not really a global science project – but it is the most inclusive.**
- **The path will have to be segmented.**
 - **R&D, EDA, Construction decisions will need to be considered individually.**
- **For the US, a construction decision will be influenced by election cycles.**
- **First results from LHC are needed for a construction decision.**
- **The EDA phase should include centrally-coordinated R&D.**
- **There will have to be sacrifice from the HEP program.**
- **For the US to consider hosting, there will have to be international consensus that it is ‘our turn.’**